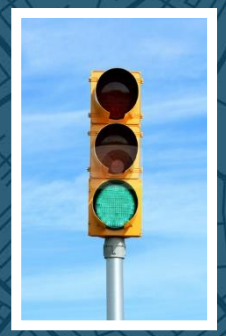
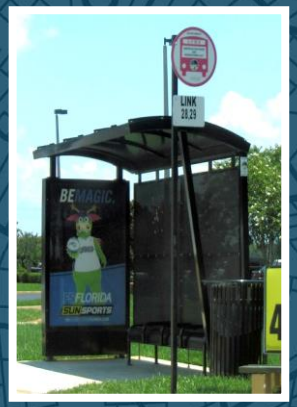
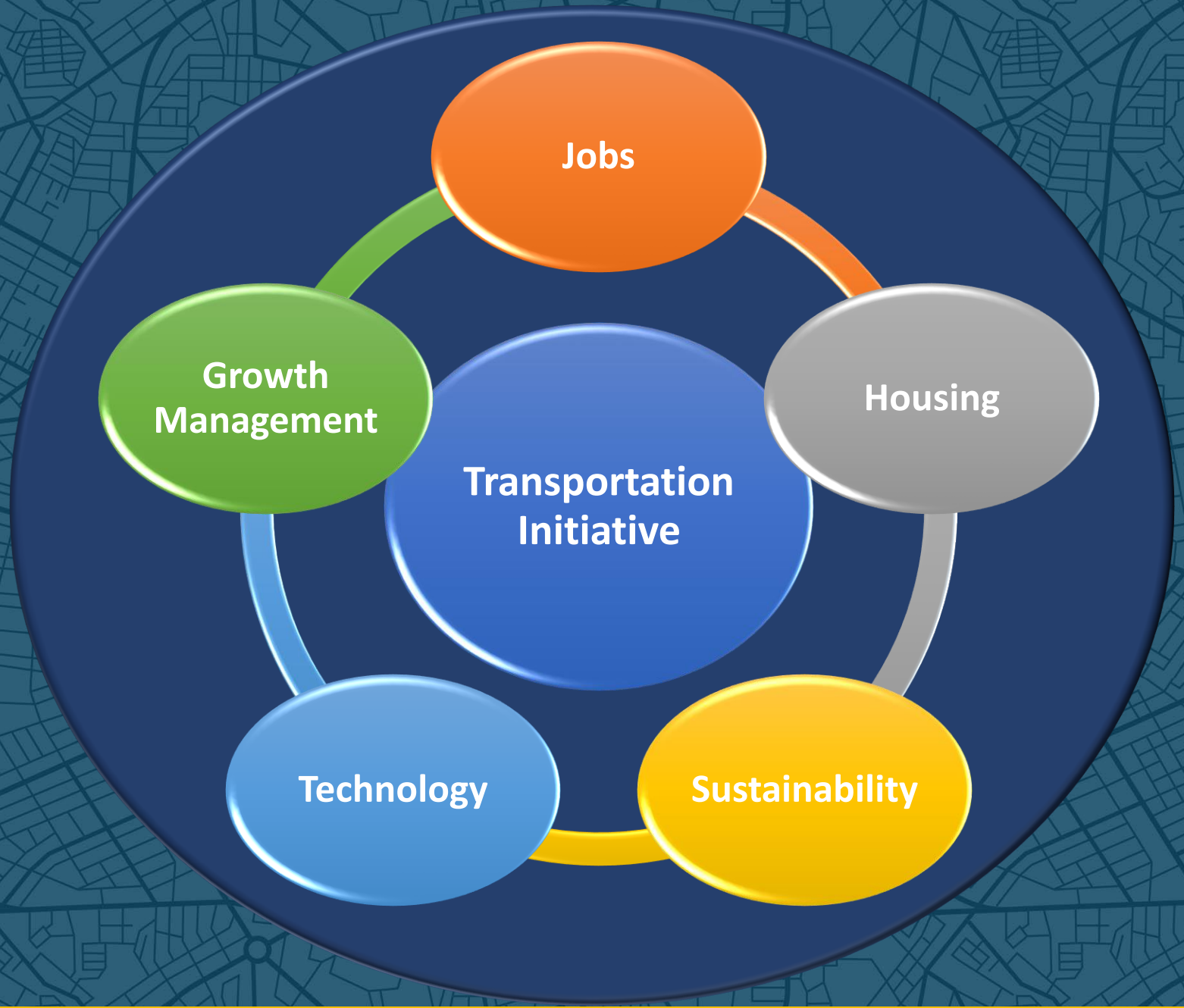
Transportation Initiative



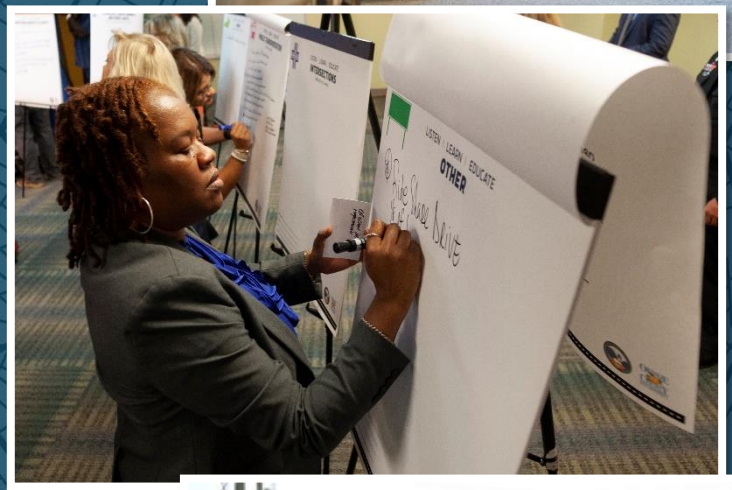


Work Session
January 25, 2022


Jobs
Growth Management
Housing
Transportation Initiative
Technology
Sustainability

Presentation Outline

- 2020 Community Engagement
- 2020 Transportation Needs
- Legally Available Transportation Revenues
- 2020 Transportation Plan Framework
- Decision-Making Timeline
- Next Steps



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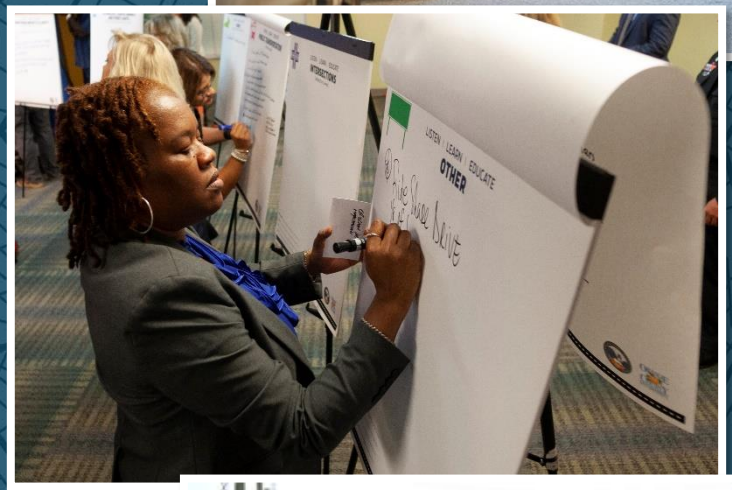
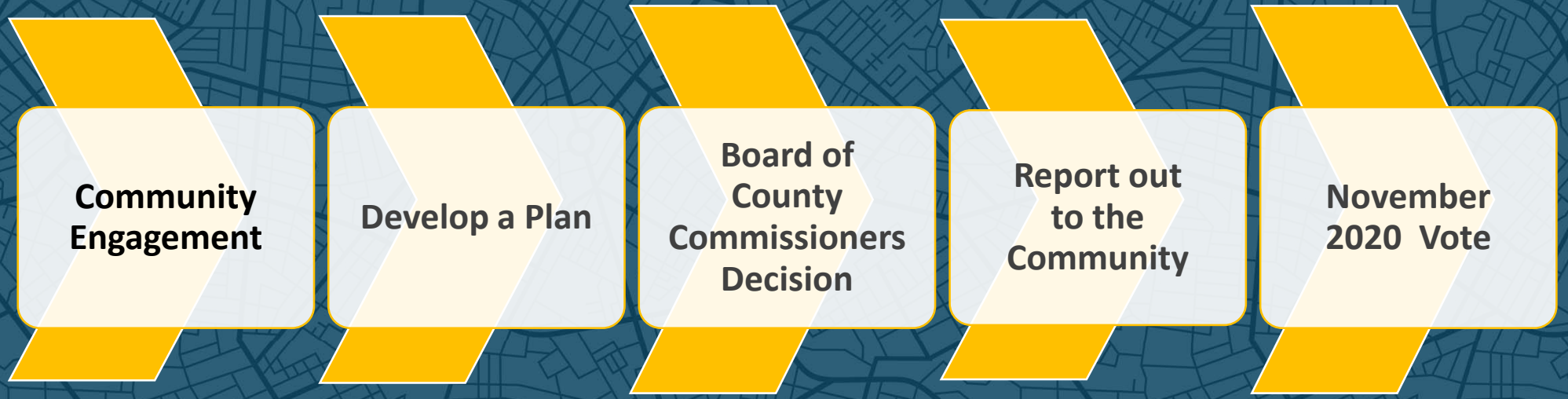
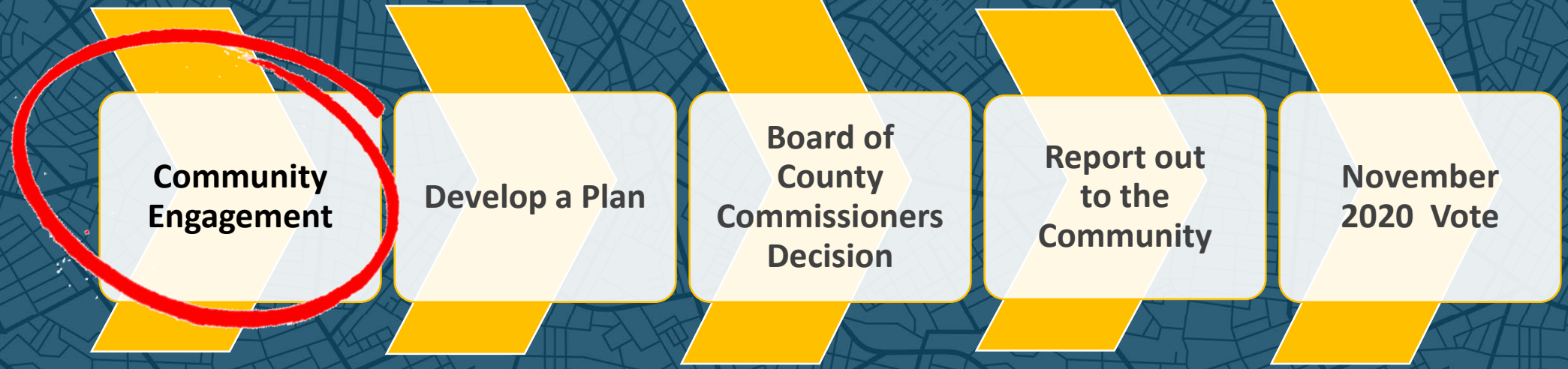


Original Process

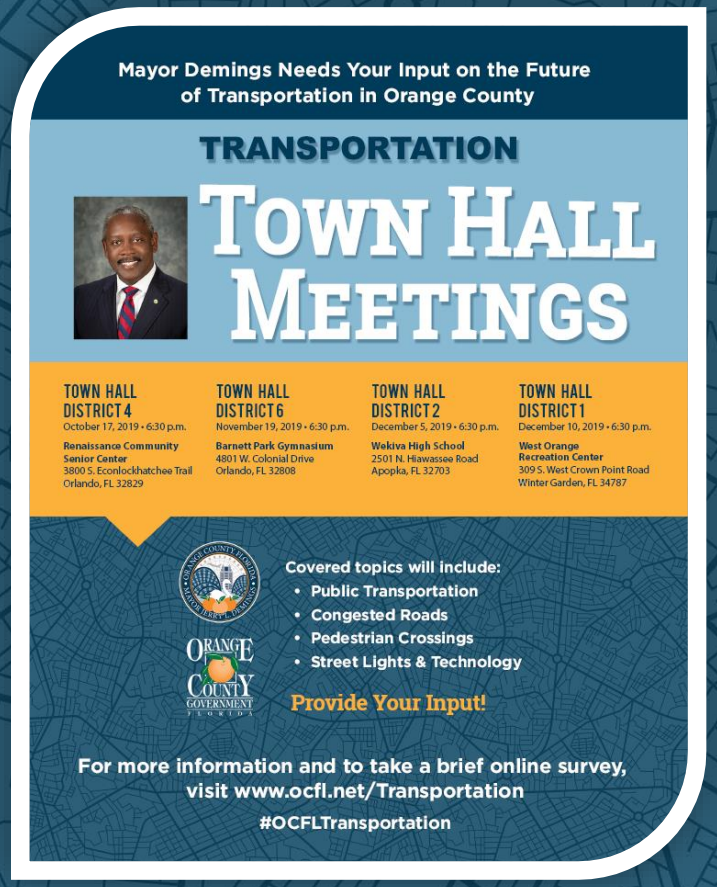


Original Process



Community Engagement

- Nearly 200 Meetings/”Touch Points”
- 8,252 Participants
- An estimated 4,000 comments and recommendations
- Nearly 11,000 surveys completed



Community Engagement

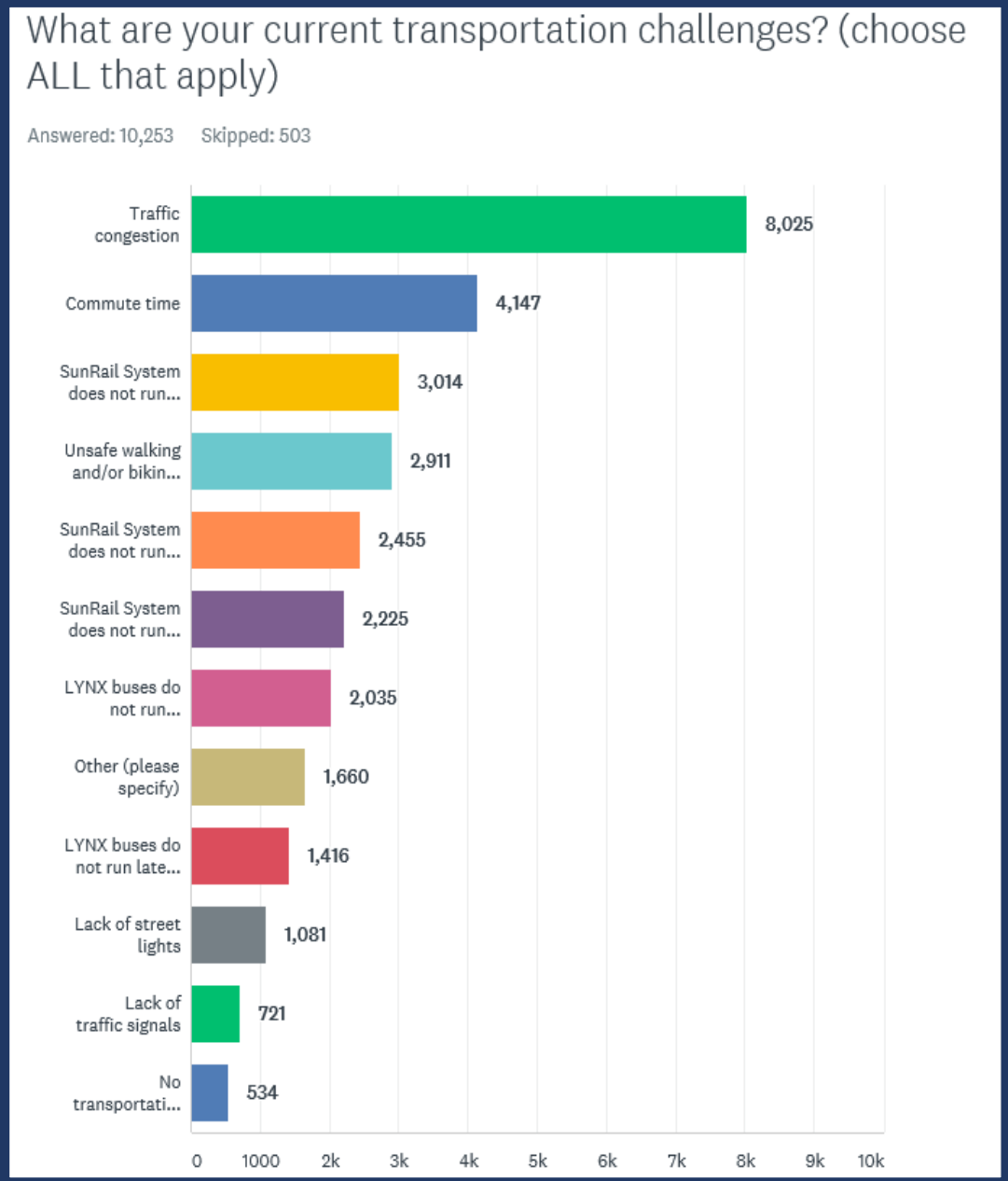
- Mayor Demings presented to:
  - City Councils
  - Orange County Council of Mayors
- City Manager Group Meetings
- County Administrator met with City Managers (and some Mayors) in 1-on-1 meetings – at least 2 rounds
- Public Works staff met with municipal counterparts

What we heard?

Survey Results - Key Findings

Current transportation challenges:

- Traffic Congestion
- Transit Needs
- Bicycle & Pedestrian Safety



Survey Results - Key Findings

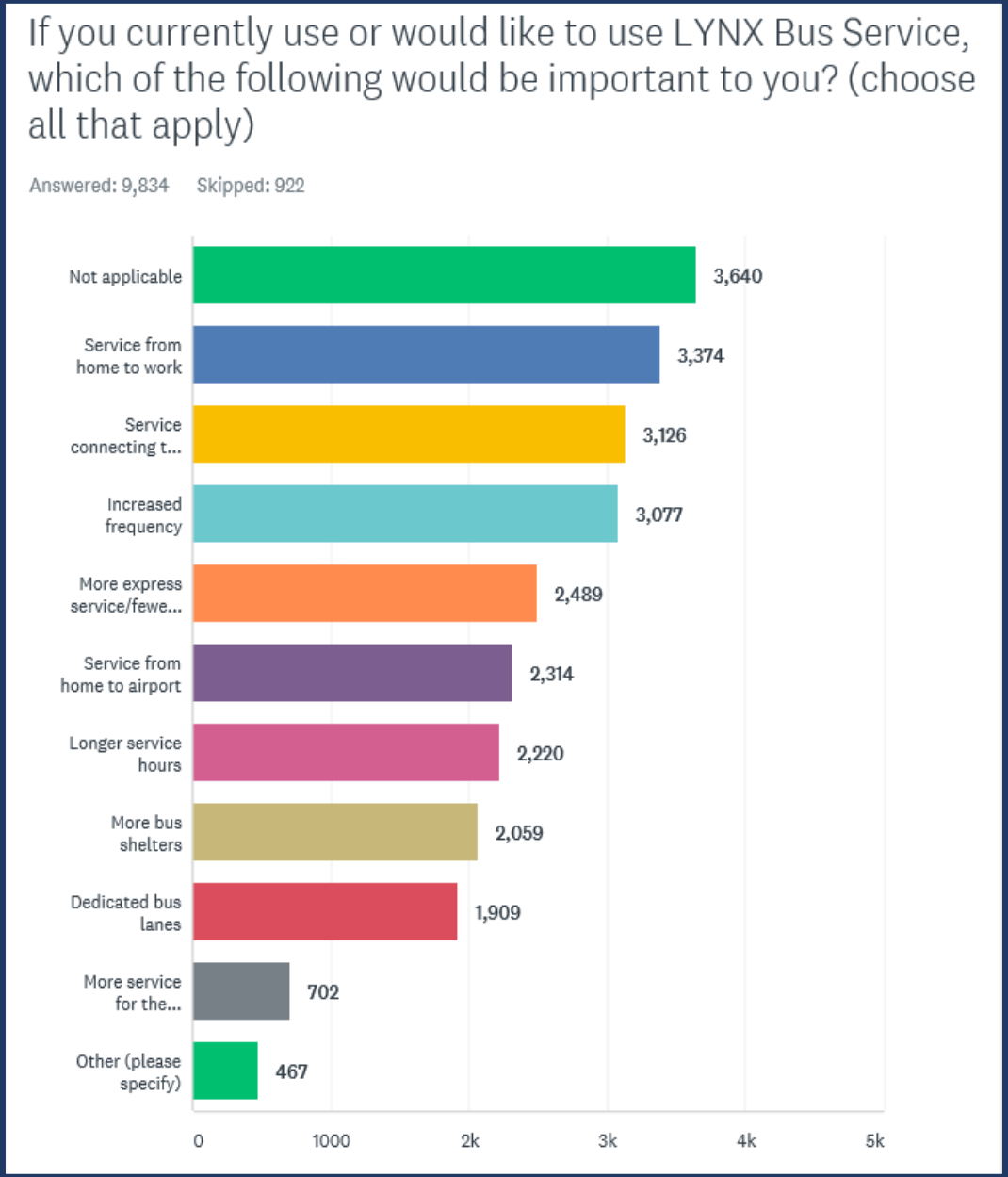
Top 5 priorities for improving transportation in Orange County:

- **Building a Mass Transit System** (to include buses, trains and other modes of transportation)
- **Maintaining and repairing existing roads**
- **Improving traffic signal timing**
- **Improving SunRail System**
- **Widening existing roads**

Survey Results - Key Findings

LYNX Bus Service Priorities:

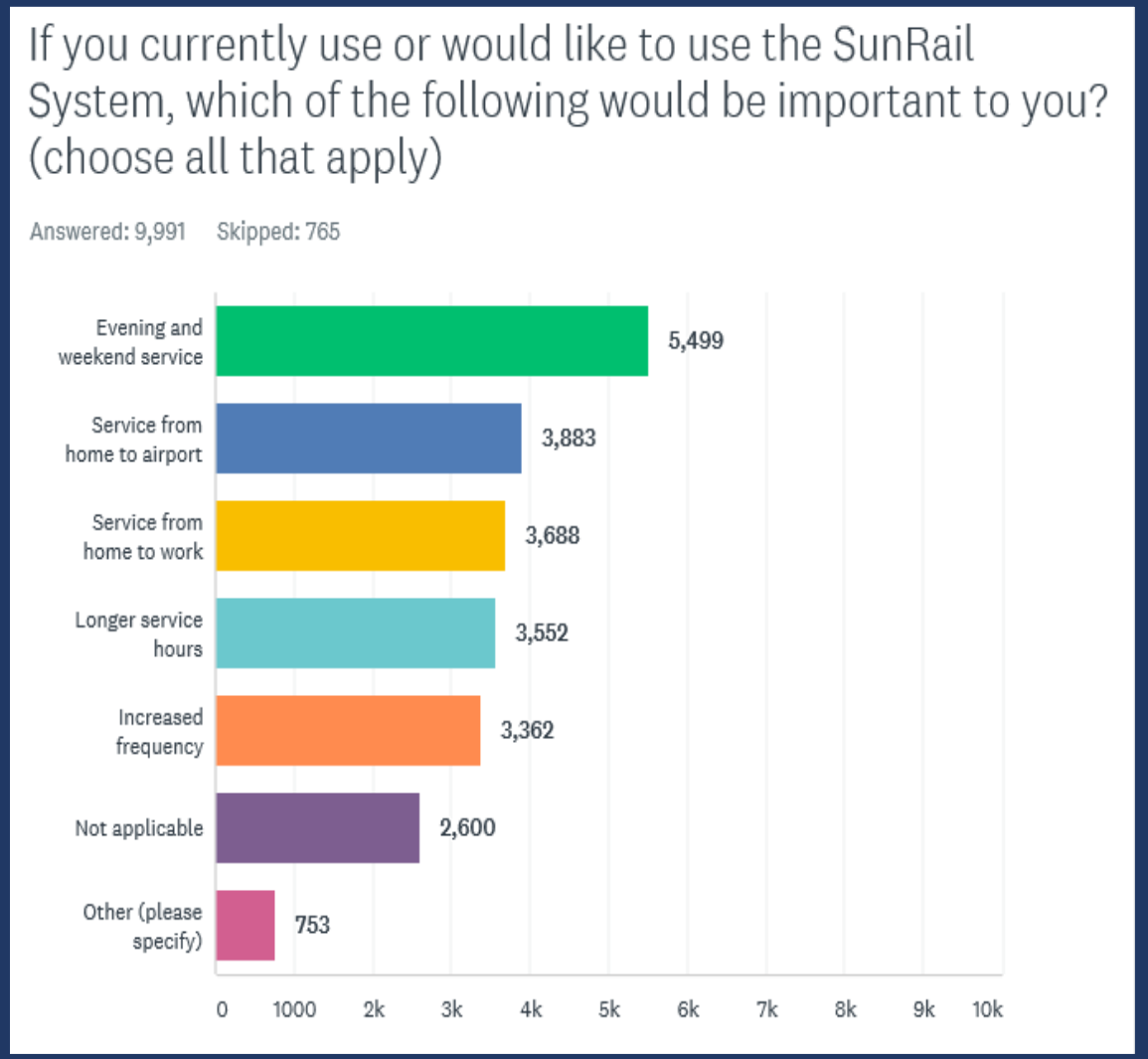
- Service from home to work
- Service connecting to SunRail System
- Increased frequency
- More express service/fewer stops
- Service from home to airport



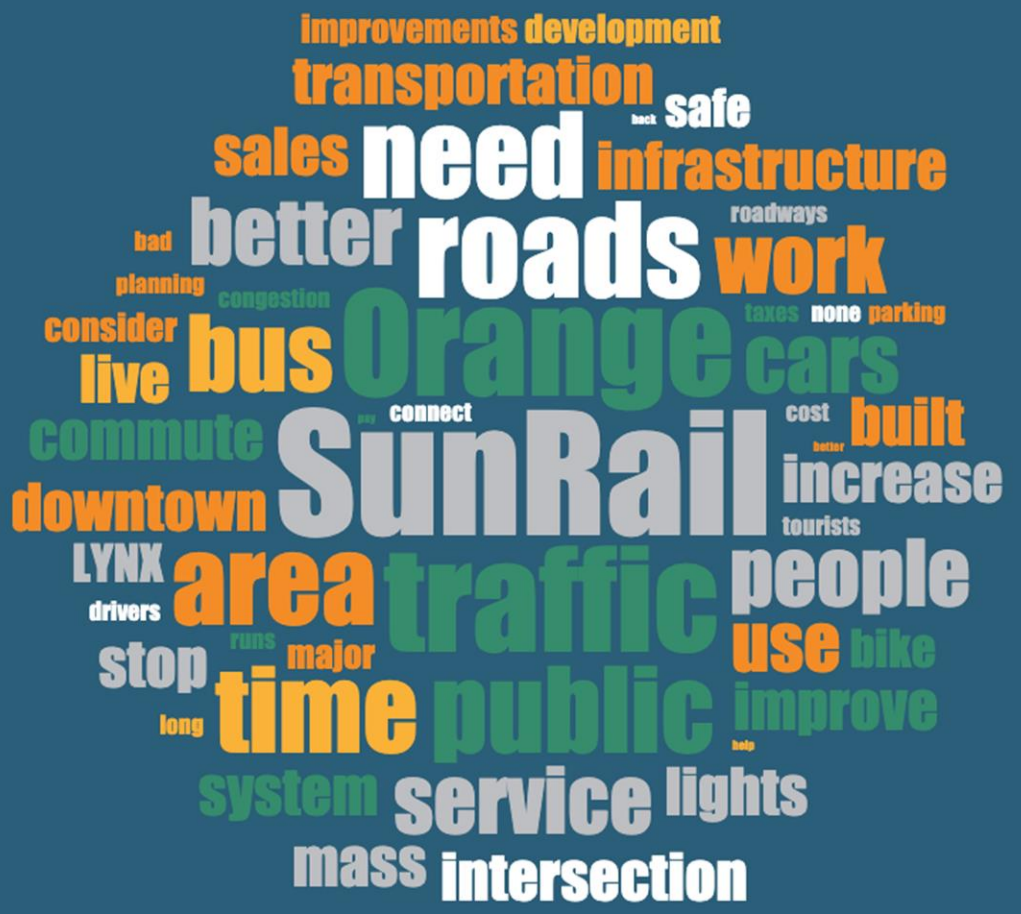
Survey Results - Key Findings

SunRail System Priorities:

- Evening and weekend service
- Service from home to airport
- Service from home to work
- Longer Service hours
- Increased Frequency



Public Comments/Feedback



Public Comments/Feedback

Key Focus Areas:

- Transit
- Roadways
- Safety
- Operations & Maintenance

"Need public transportation east-west. Not only north-south."

"Mass transportation for those who live on the east side...especially by UCF. No viable options for people who work in downtown Orlando!!!"

"Developing new, non-toll cross county roadways to support SR 50/SR 408, I-4 and other arteries."

"New roads should be built with turn lanes into retail and subdivisions to keep traffic flowing"

"Would like rain runoff to be improved"

"….curbing for the older streets, such as North Powers Drive"

"Safe, separated bike lanes! PLEASE.

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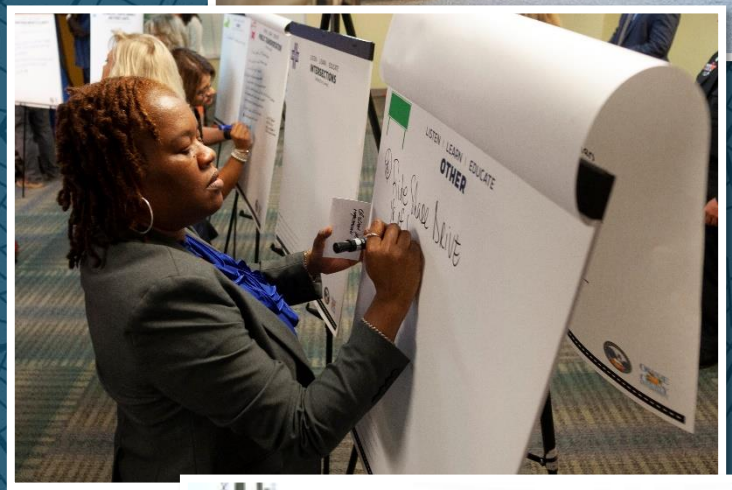


Transportation Needs

- Transit

- Roadways

- Safety

- Operations & Maintenance

Transportation Needs

- High Frequency Core Transit Network
- High Speed Regional Express Network
- Expanded Service Hours (7-days a week)
- Frequent local transit network
- Community Circulators
- On-Demand / Flexible Services
- Expanded Fleet

Transportation Needs

Transit

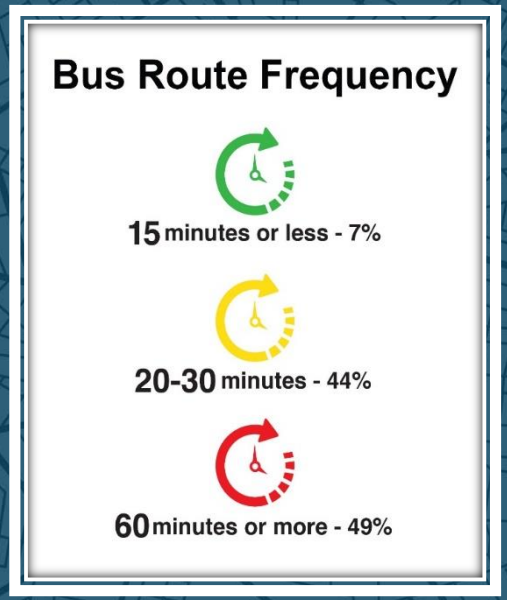
- Fixed Route Bus
- Paratransit
- SunRail
- High Capacity Corridors

Transportation Needs

Transit

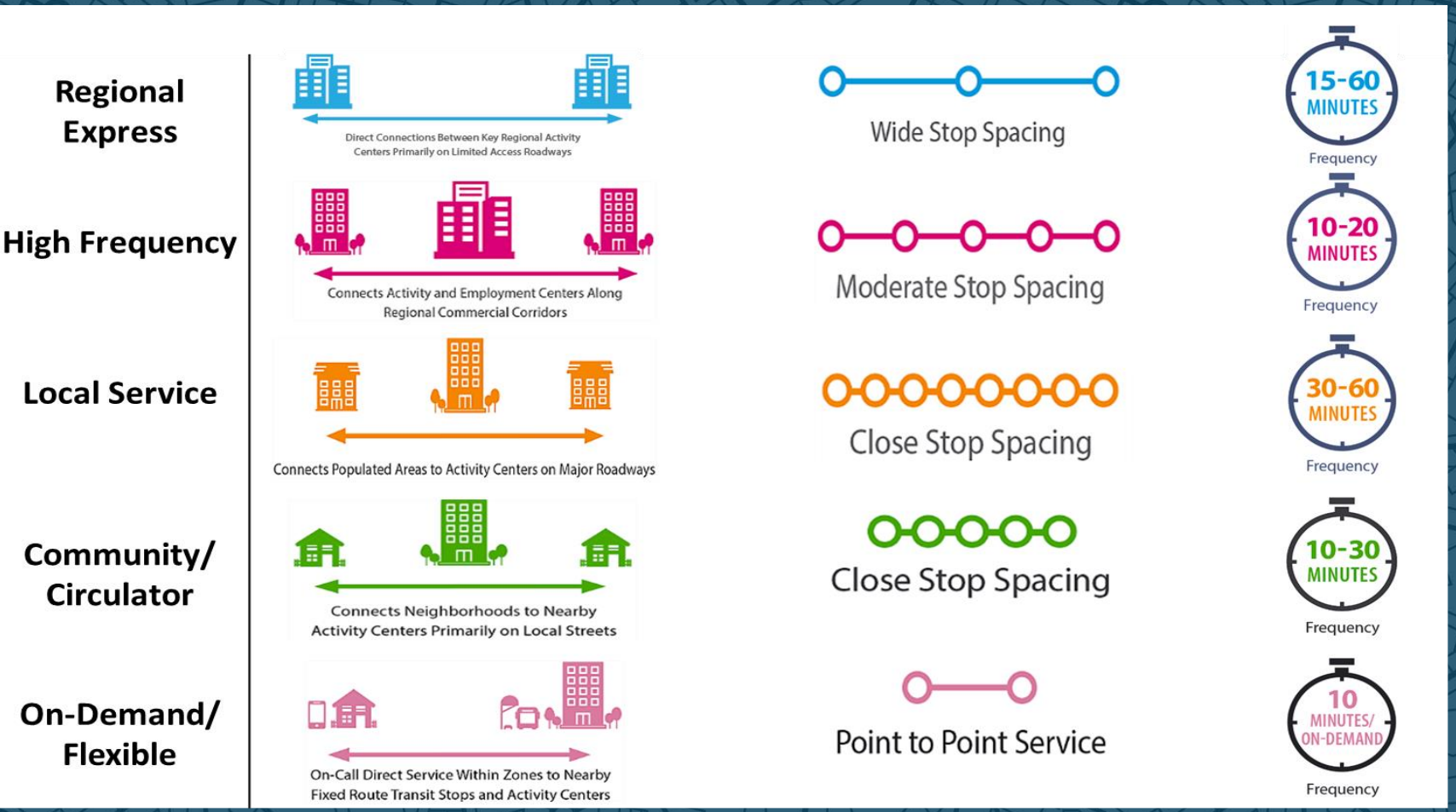
LYNX Bus Service Needs

- Faster More Direct Service to Work
- Expanded Service Hours
- Increased Bus Frequency



Transportation Needs

Transit



Transportation Needs

Transit

Paratransit Needs

- Paratransit Network covers planned Fixed Route Bus Network
- Paratransit Network costs consistent with trendline growth
- Replacement of paratransit vehicles

Transportation Needs

Transit

SunRail System Needs

- Evening and Weekend Service
- Longer Service Hours
- Increased Frequency
- Connectivity to the Airport

Transportation Needs

Transit

- Service frequencies improved:
  - Weekday: 30-minute peak / 60-minute midday and evening
  - Weekend: 60-minute all day service
- Track Improvements
- New Station
- Expanded bus facilities at Maitland, Sand Lake Road and Meadow Woods

Transportation Needs

Transit

High Capacity Corridors

- S.R. 50
- S.R. 436
- U.S. 441
- Oak Ridge Road
- Kirkman Road
- Orange Blossom Express

Transportation Needs

Transit - $5.6B

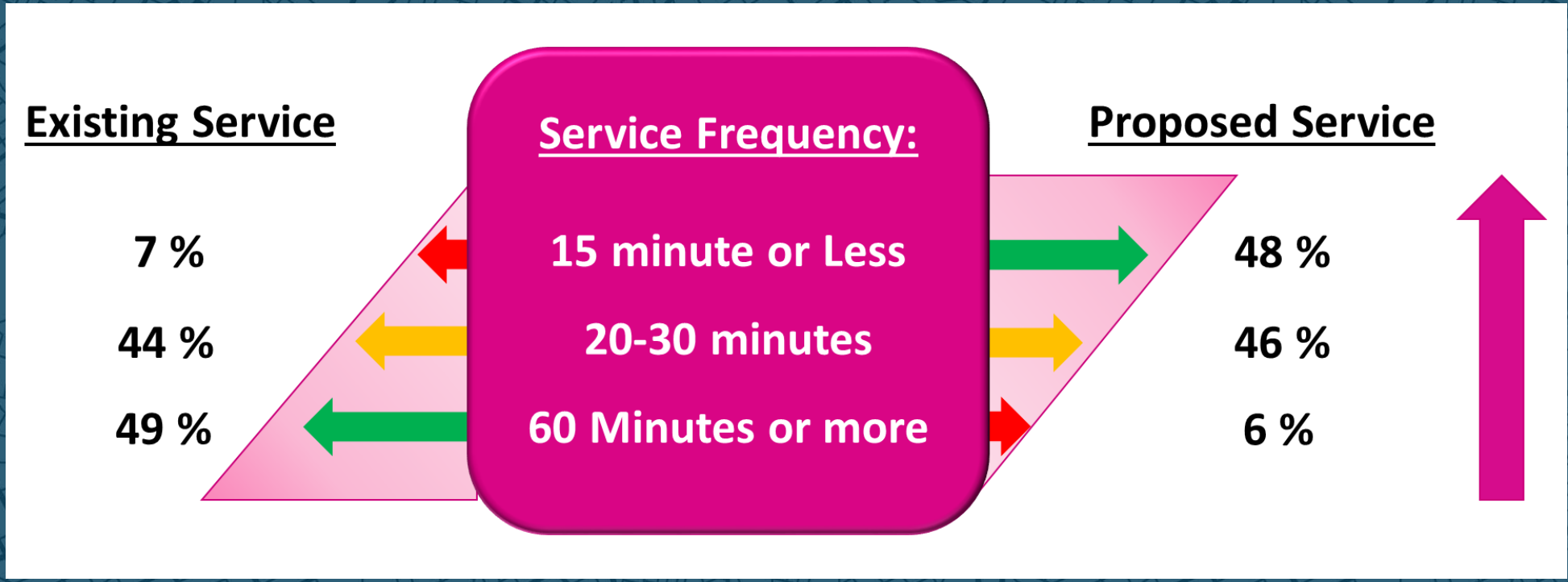
- **LYNX** — **$2.930 Billion**
- **Paratransit** — **$762 Million**
- **SunRail** — **$1.465 Billion**
- **High Capacity Corridors** — **$447 Million**

$5.6 Billion

**$5.6 Billion reflects County portion of a $10 Billion program*

$ Currently being evaluated

Transportation Needs



Transportation Needs

Transit

OBJECTIVES

- Frequency
- Accessibility
- Productivity

RESULTS

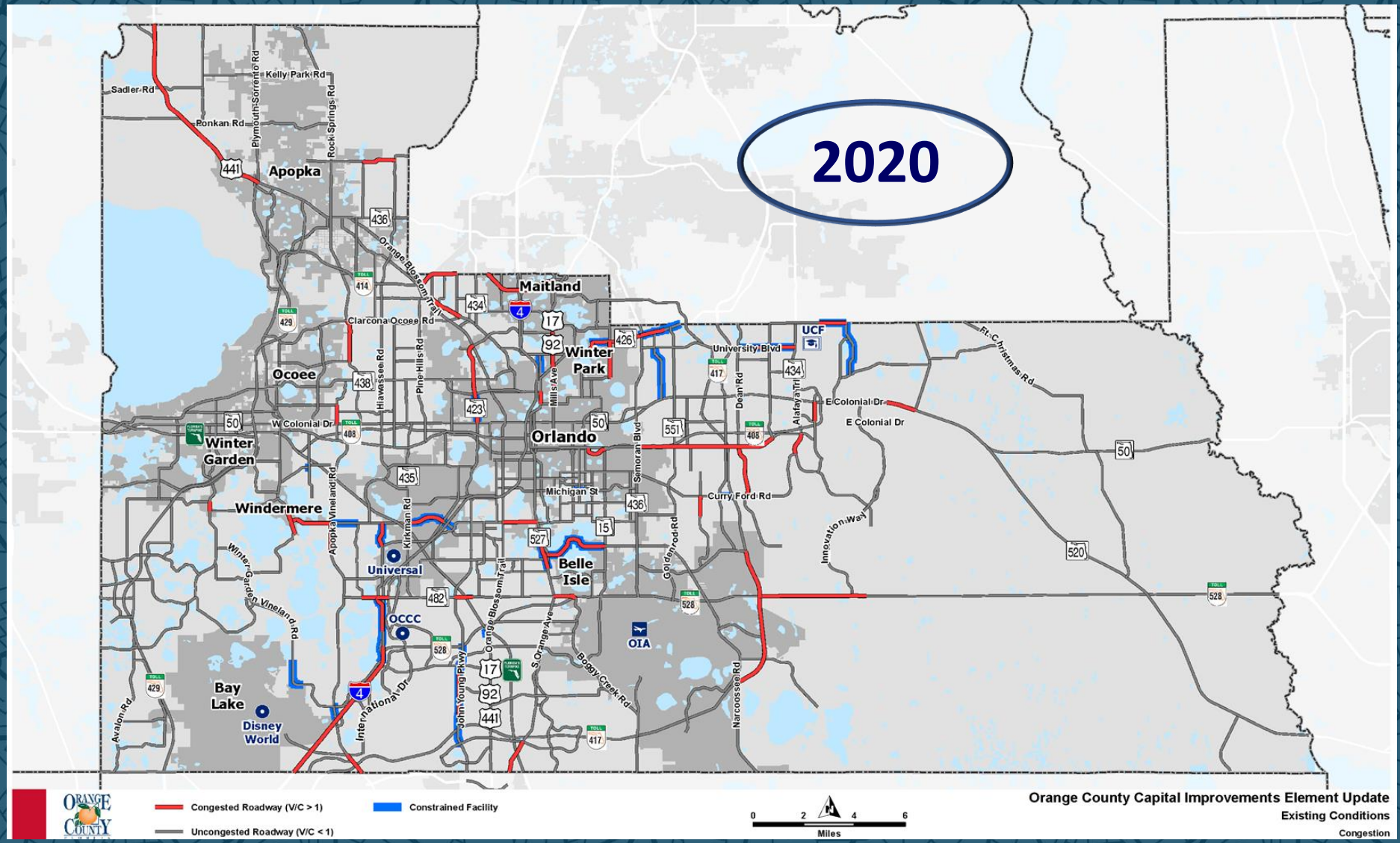
- 48% of service operates at 10 to 15-minutes
- 94% of service operates 30-minutes or better
- Service Hours expanded to 17-21 hours per day
- Regional Express service connecting Affordable Housing to all major Employment Centers
- 12 New Transit Centers, 1 new SunRail Station
- 6 New High Capacity Corridors

Transportation Needs

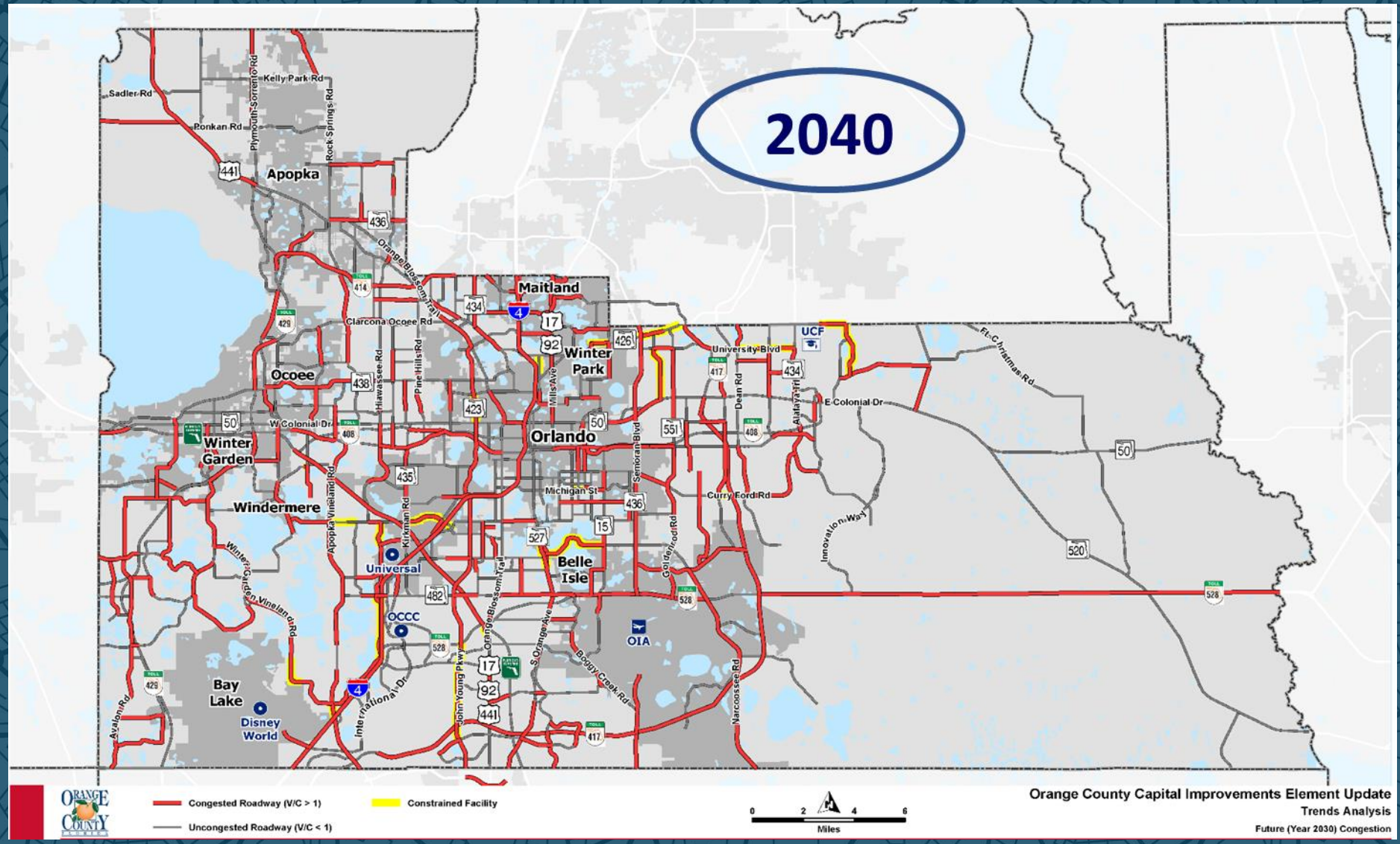
Roadways

- Roadways
- Safety
- Operations & Maintenance

Transportation Needs



Transportation Needs



Transportation Needs

Roadways - $5.4B

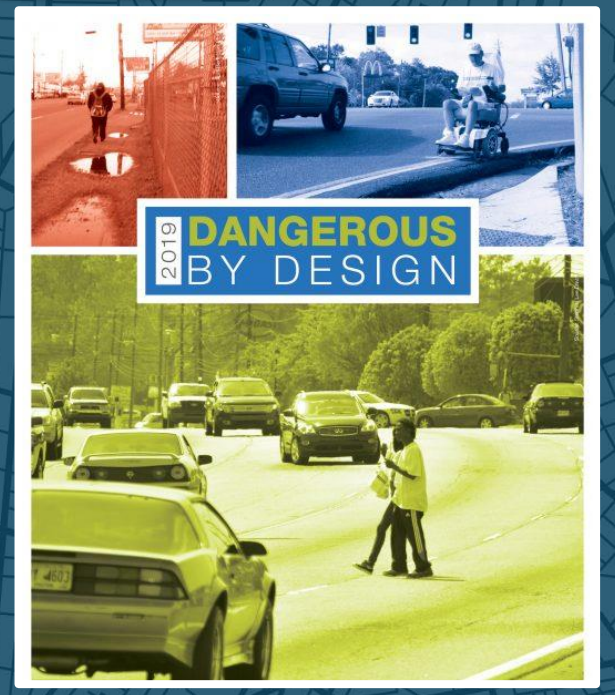
- 156 Major Roadway Widening Projects
- 130 Corridors for Intersection Capacity Improvements
- 40 Transportation Technology Projects
- 80 New Traffic Signals
- 203 New Mast Arm Upgrades
- Municipal Projects

$ Currently being evaluated

Transportation Needs

Safety

- Dangerous by Design ranking
- Bicycle Pedestrian Safety Action Plan
- Americans with Disabilities Act (ADA) Compliance



Transportation Needs

Safety - $1.3B

- 33 Corridor Segments for Bicycle and Pedestrian Safety
- 106 Corridors for Intersection Safety Improvements
- Mid-Block Signalized Crosswalks
- Street Lights – 250 miles unlit
- Pedestrian Lighting

$ Currently being evaluated

Transportation Needs

Operations & Maintenance

- Roadway Resurfacing
- Street Sweeping
- Road Grading
- Roadway Pond/Drainage Maintenance

Transportation Needs

Operations & Maintenance - $1.2B

- Increased frequency of roadway resurfacing to every 10 years
- Enhanced drainage/pond maintenance to prevent flooding
- Paving Dirt Roads
- Recurring Maintenance

$ Currently being evaluated

Transportation Needs

Transportation Needs - Municipalities

Municipality	Projected Cost
Apopka	121,900,000
Belle Isle	1,700,000
Eatonville	300,000*
Edgewood	2,000,000
Maitland	113,300,000
Oakland	17,700,000
Ocoee	78,600,000
Orlando	997,069,700
Windermere	29,000,000
Winter Garden	42,900,000
Winter Park	150,400,000
TOTAL	**$1,554,869,700**

*Currently being evaluated

Transportation Needs

• Transit	$5.6 - $10 Billion
• Roadways	$5.4 Billion
• Safety	$1.3 Billion
• Operations & Maintenance	$1.2 Billion
TOTAL TRANSPORTATION NEEDS	**$13.5 - $17.9 BILLION***

**All Costs are Currently being Re-evaluated*

O&M reflects Municipal and County needs

Estimated Costs in 2019 $

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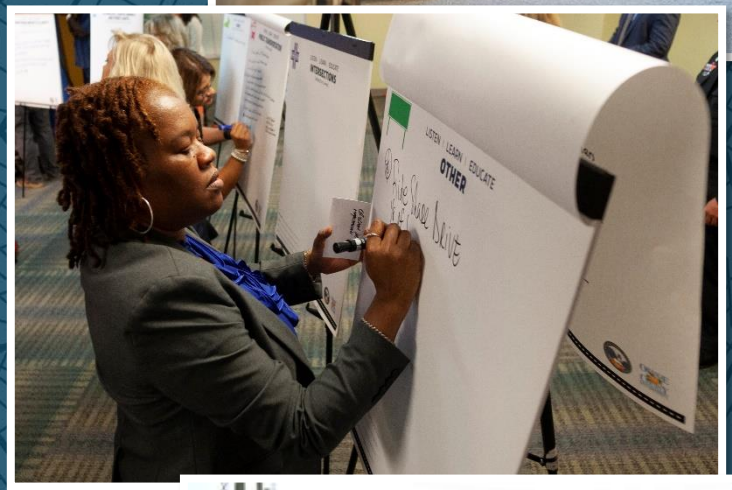
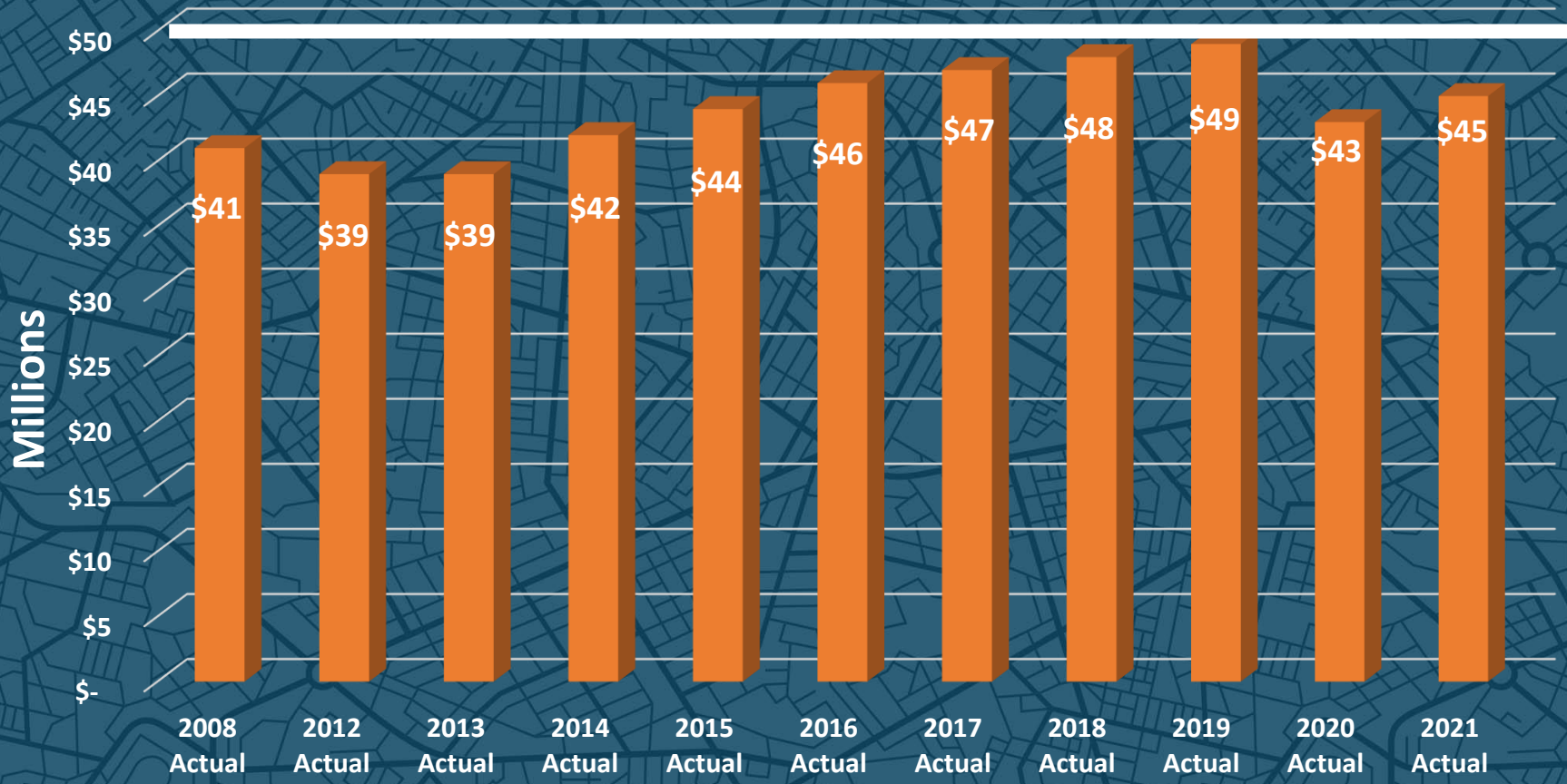


Transportation Funding Resources

- Gas Tax
- Impact Fees
- Restricted Sources
- Property Tax
- Sales Tax

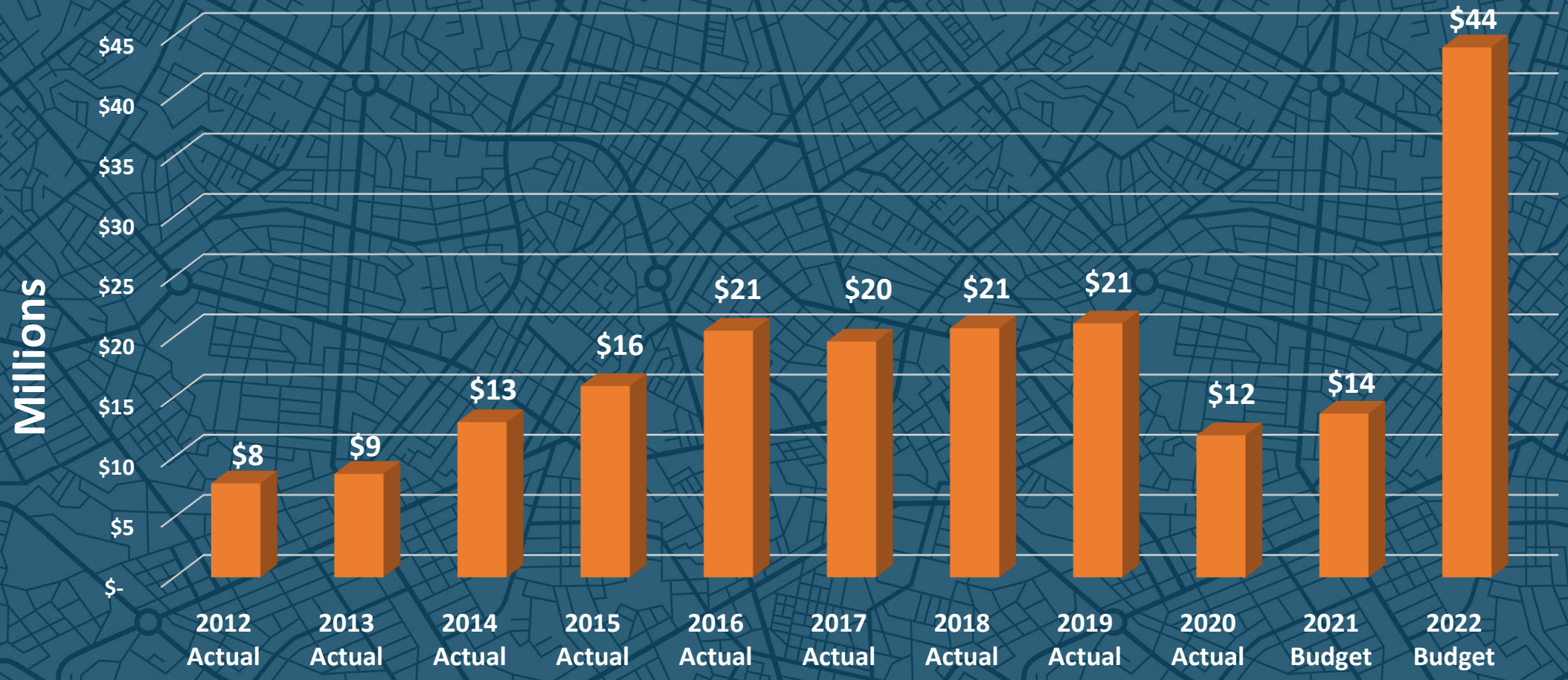
Gas Taxes



Maximizing available gas taxes generates additional $25.2 Million for Orange County BCC Share

6 Cents of Gas Taxes not levied by Orange County BCC

Transportation Impact Fees



Residential and Commercial Transportation Impact Fees

Property Taxes

10th Lowest County Government Operating Millage in the State of Florida

Central Florida Counties

County	Operating Millage Rate
Brevard	3.5661
Orange	4.4347
Seminole	4.8751
Lake	5.0529
Volusia	5.3812
Osceola	6.7652
Polk	6.8990

½ Mill generates $80.7 Million

1 Mill generates $161.5 Million

* Borne entirely by local property owners

Infrastructure Investment and Jobs Act Funding

- No direct allocations to local governments
- Funds will be allocated primarily to States and distributed as competitive grants and existing formula funding through Federal and State agencies
- Estimated Florida TOTAL Infrastructure allocation is $19 billion over 5 years, but Orange County's Transportation needs are estimated to be in excess of $18 billion
- Anticipate local funding match requirements
- Local transportation revenues necessary to compete for Federal funding

Local Sales Tax Options

- **Charter County and Regional Transportation System Surtax**
  - Up to 1%
  - Capital and O&M – Transit Systems, On-Demand Services, Roads, and Bridges
  - Levied by countywide referendum (majority vote)
  - Estimated Annual Revenue - $600 Million (based on 1%; does not require sharing with municipalities)
- **Local Government Infrastructure Surtax**
  - 0.5% or 1%
  - Capital only – Infrastructure, land acquisition, and other uses
  - Levied by countywide referendum (majority vote)
  - Estimated Annual Revenue - $600 Million (based on 1%; requires sharing with municipalities)

Counties Sales Taxes

County	State Tax	Local Tax	Local Tax Usage	Total Sales Tax
Orange County	**6%**	**0.5%**	**0.5% School Capital Outlay Surtax**	**6.5%**
Seminole	6%	1%	1% Local Government Infrastructure Surtax	7%
Osceola	6%	1.5%	1% Local Government Infrastructure Surtax 0.5% School Capital Outlay Surtax	7.5%
Broward	6%	1%	1% Transportation Surtax	7%
Hillsborough	6%	1.5%	0.5% Local Government Infrastructure Surtax 0.5% Indigent Care and Trauma Center Surtax 0.5% School Capital Outlay Surtax	7.5%
Volusia	6%	0.5%	0.5% School Capital Outlay Surtax	6.5%
Palm Beach	6%	1%	1% Local Government Infrastructure Surtax	7%
Lake	6%	1%	1% Local Government Infrastructure Surtax	7%

Note: Hillsborough County voters approved a 1.0% Transportation Surtax in November 2018, but the Florida Supreme Court ruled it unconstitutional in February 2021 due to structure (taking power away from the County Commission).

Charter County and Regional Transportation System Surtax

Estimated revenues generated - $600M annually

Flexible use (Capital & O&M)

Non-residents/tourists pay 51%

Applies to the first $5,000 of sales

Would not apply to essential grocery items, prescription drugs, medical supplies and utilities

$ Currently being evaluated

Charter County and Regional Transportation System Surtax

PROJECTED REVENUES (full penny):

20 years = $11.9 Billion

30 years = $17.9 Billion

TOTAL TRANSPORTATION NEEDS = $13.5 - $17.9 BILLION

Estimated Costs in 2019 $

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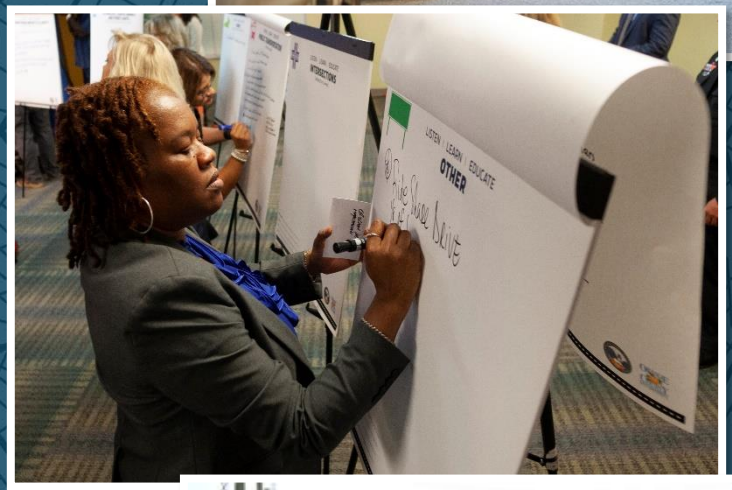
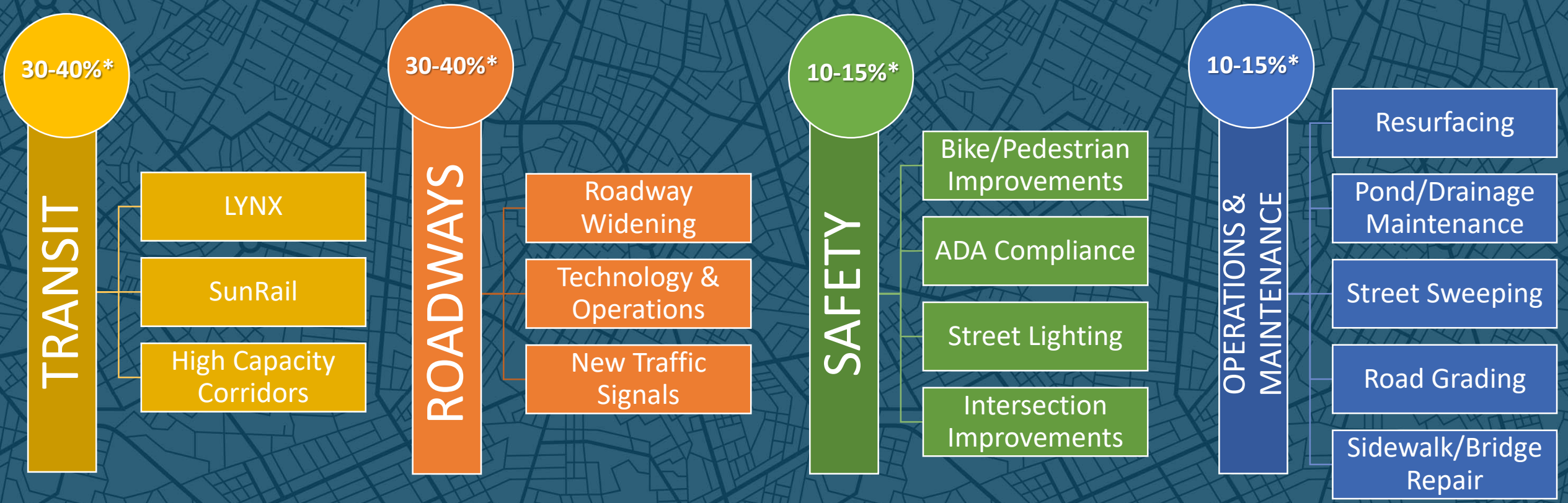


Transportation Plan Framework

- Alleviate Traffic Congestion
- Improve Transit Service
- Update Technology
- Enhance Bicycle & Pedestrian Safety
- Maintain and repair existing roads
- Improve traffic signal timing

Funding Allocation

Original Funding Allocation



Revised Funding Allocation

45%	45%	10%
Transit	**County**	**Cities**
• LYNX • SunRail • High Capacity Corridors	• Roadways* • Safety • Operations & Maintenance	• Roadways • Safety • Operations & Maintenance

** Including County roads that run through cities*

Municipal Funding Allocation

Total Estimated Proceeds (Annually): $595,935,449

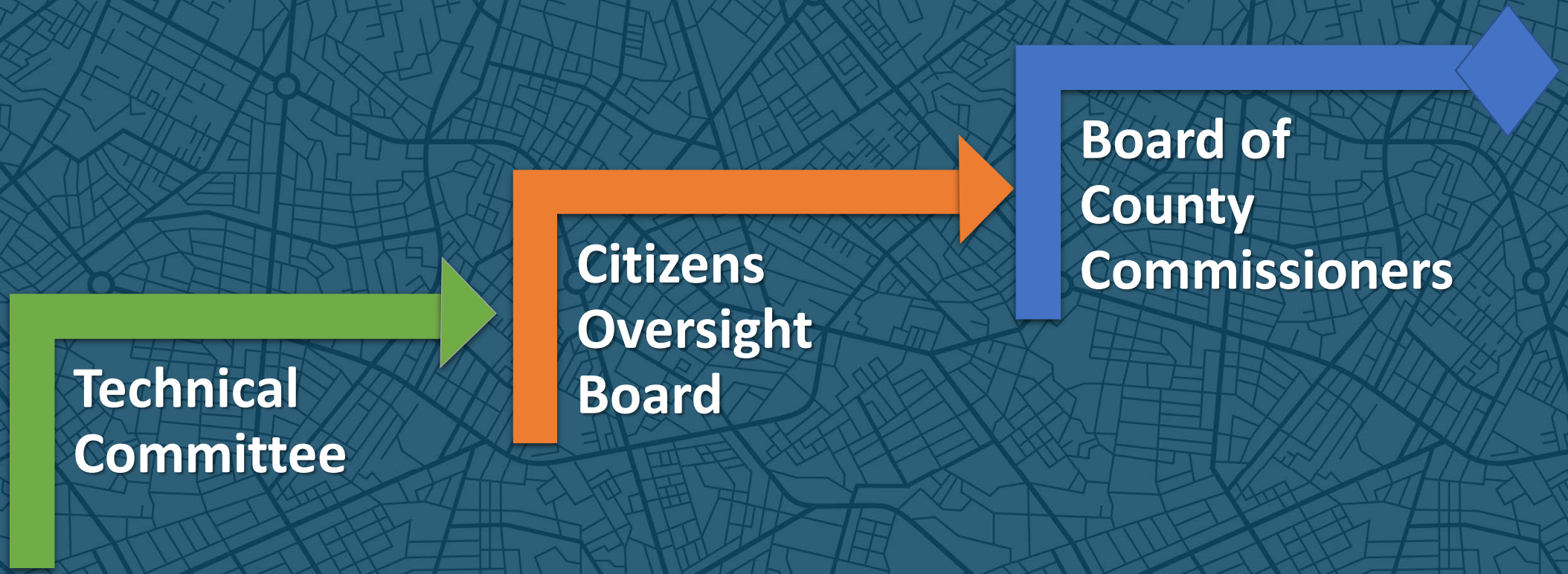
		Original Proposal		Alternative Proposal	
	Population **	Distribution Percentages	County/Cities 10% Allocation	Distribution Percentages	Cities ONLY 10% Allocation
Orange County	876,910	63.27%	$37,703,196	0	0
Orlando	291,800	21.05%	12,546,091	57.31%	$34,155,053
Apopka	52,404	3.78%	2,253,137	10.29%	6,133,864
Belle Isle	7,365	0.53%	316,662	1.45%	862,070
Eatonville	2,348	0.17%	100,953	0.46%	274,832
Edgewood	2,717	0.20%	116,819	0.53%	318,024
Maitland	21,096	1.52%	907,033	4.14%	2,469,277
Oakland	3,365	0.24%	144,680	0.66%	393,872
Ocoee	47,580	3.43%	2,045,727	9.35%	5,569,217
Windermere	2,972	0.21%	127,783	0.58%	347,871
Winter Garden	47,245	3.41%	2,031,323	9.28%	5,530,005
Winter Park	30,239	2.18%	1,300,141	5.94%	3,539,461
Total	**1,386,041**	**100.00%**	**$59,593,545**	**100.00%**	**$59,593,545**

* Source of total estimated proceeds: Office of Economic & Demographic Research, County and Municipal Revenue Estimates, FY 2019-20 Revenue Estimates, Local Discretionary Sales Surtaxes, 1st Revision, 8/21/19.

** The source of the population data is the Bureau of Economic and Business Research at the University of Florida, as published on the Office of Economic & Demographic Research website, as of 04/01/2019. Population will be updated annually to determine distribution percentages.

Oversight/Accountability

Original Oversight Structure



Revised Oversight Structure

Technical Committee

- Multijurisdictional staff committee that meets regularly to discuss the status of projects submitted by each jurisdiction
- Reviews the approved projects list to ensure compatibility and coordination among jurisdictions
- Identifies opportunities for joint projects and project collaboration

Citizens Oversight Board

- Citizen Board that ensures accountability and transparency in expenditure of sales tax proceeds (does not approve or prioritize projects)
- Ensures County, cities, LYNX, and other funding recipients are spending funds appropriately, timely, and in full compliance with all applicable laws.
- Requests/reviews audits of the transportation program by the Orange County Comptroller

Board of County Commissioners

- Reviews and approves projects
- Consistent with Florida Statutes

Oversight Structure – Technical Committee

Technical Committee (18) – Original Proposal

Orange County 3	City of Orlando 2	FDOT 1	LYNX/SunRail 1	City of Apopka 1
City of Winter Garden 1	City of Ocoee 1	City of Winter Park 1	Town of Eatonville 1	Town of Oakland 1
City of Edgewood 1	Town of Windermere 1	City of Maitland 1	City of Belle Isle 1	Metroplan Orlando 1

Technical Committee (15) – Alternative Proposal

Orange County 1	City of Orlando 1	FDOT 1	LYNX/SunRail 1	City of Apopka 1
City of Winter Garden 1	City of Ocoee 1	City of Winter Park 1	Town of Eatonville 1	Town of Oakland 1
City of Edgewood 1	Town of Windermere 1	City of Maitland 1	City of Belle Isle 1	Metroplan Orlando 1

Oversight Structure – Citizens Oversight Board

Citizens Oversight Board (11)

Mayor's Representative (Public Transportation Consumer) 1		Mayor's Representative (Chair of the Oversight Board) 1	
District 1 Commissioner Representative 1	District 2 Commissioner Representative 1	District 3 Commissioner Representative 1	District 4 Commissioner Representative 1
District 5 Commissioner Representative 1	District 6 Commissioner Representative 1	Municipal Representative Orlando 1	Municipal Representative Non-Orlando 2

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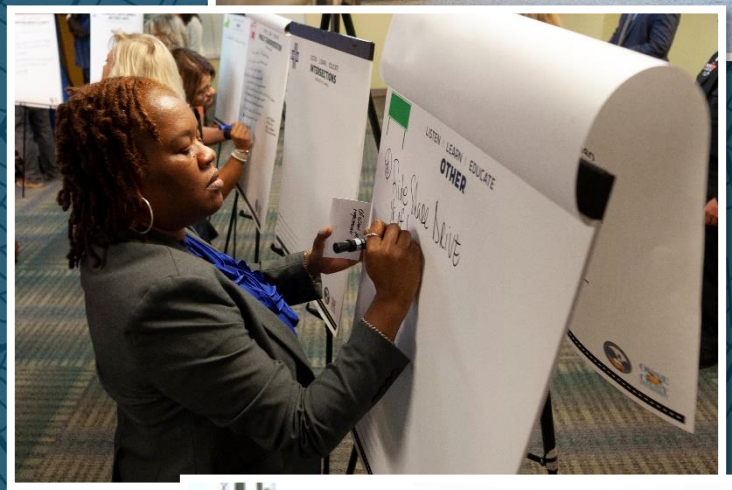


Decision-Making Timeline

January 25, 2022

BCC Work Session #1

March 22, 2022

BCC Work Session #2

April 5, 2022

BCC Work Session #3

April 26, 2022

BCC Public Hearing

Decision on placing referendum on ballot

- Ordinance
- Resolution

May 12, 2022

Ordinance to Office of Program Policy Analysis and Government Accountability

June/July 2022

OPPAGA Audit

July/August 2022

Submit ballot language to Supervisor of Elections

November 8, 2022

Election Day

January 1, 2023

Effective date of surtax if referendum passes

Municipal Interlocal Agreements Executed

(prior to distribution of any proceeds)

Decision-Making Timeline

January 25, 2022

BCC Work Session #1

March 22, 2022

BCC Work Session #2

April 5, 2022

BCC Work Session #3

April 26, 2022

BCC Public Hearing

Decision on placing referendum on ballot

- Ordinance
- Resolution

May 12, 2022

Ordinance to Office of Program Policy Analysis and Government Accountability

June/July 2022

OPPAGA Audit

July/August 2022

Submit ballot language to Supervisor of Elections

November 8, 2022

Election Day

January 1, 2023

Effective date of surtax if referendum passes

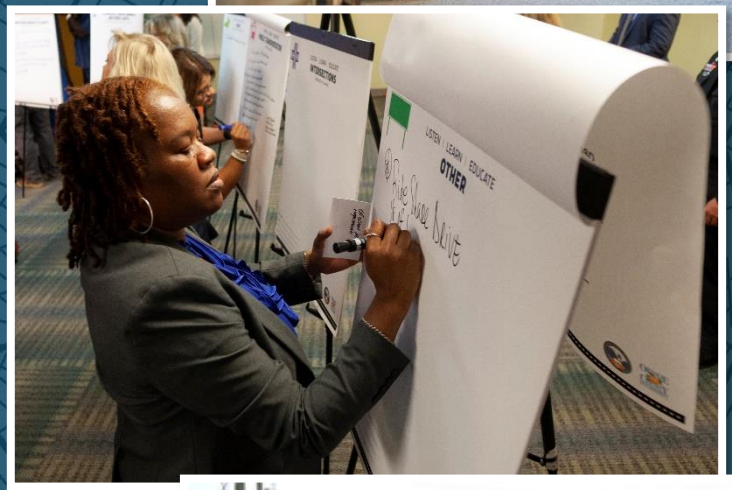
Municipal Interlocal Agreements Executed

(prior to distribution of any proceeds)

- **O**ffice of **P**rogram **P**olicy **A**nalysis & **G**overnment **A**ccountability
- Created by the State Legislature
- Florida State Statute 212.055 (11), requires performance audit for referendum held on or after March 23, 2018 of a proposed program
- Demonstrate that County/LYNX have the processes/procedures in place to successfully manage the transportation program

Presentation Outline

- 2020 Community Engagement
- 2020 Transportation Needs
- Legally Available Transportation Revenues
- 2020 Transportation Plan Framework
- Decision-Making Timeline
- **Next Steps**



Next Steps

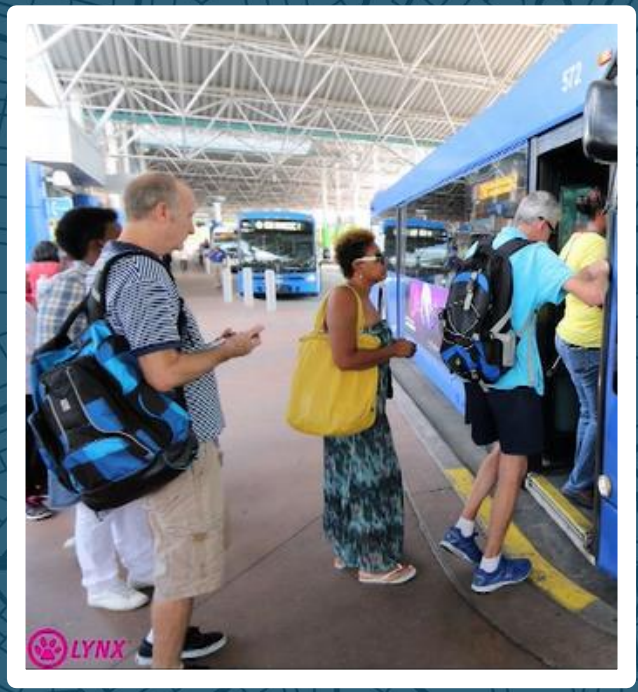
- Community Re-Engagement
- Economic Impact Analysis
- March 22nd Work Session

Community Re-Engagement Timeline

December 13, 2021	Council of Mayor's Meeting
February & March 2022	Community Meetings in Commission Districts
March 2022	City Council Meetings & Ongoing Community Engagement
April 2022	Orange County Regional Economic Summit
June 2022	State of the County Address

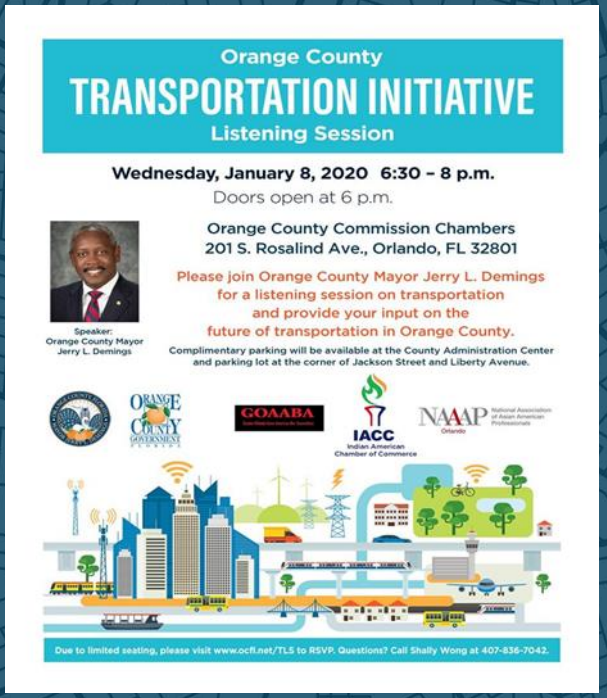
Community Re-Engagement

- Community Outreach
  - Resurvey the community
  - Open House Meetings
    - February 21 & 28 | March 2, 7, 9 & 14
  - City Council Meetings (March)
  - Chambers of Commerce Meetings/Briefings
  - Transportation Agency Board Briefings
  - Speaker's Bureau and Toolkit
  - Transportation Website | Educational Materials
  - Internal Communications



Community Re-Engagement

- Communications
  - Briefings with Government and Transportation PIO's
  - Develop Mayor's Video for Community Meetings
  - Promote Community Open House Meetings
  - Graphic Design Continuity



Economic Impact Analysis

- East Central Florida Regional Planning Council is updating Economic Impact Study
- Working with OEP on updating individual transportation scenarios
- Visit Orlando has updated study regarding percentage of taxes paid by tourists

VisitOrlando

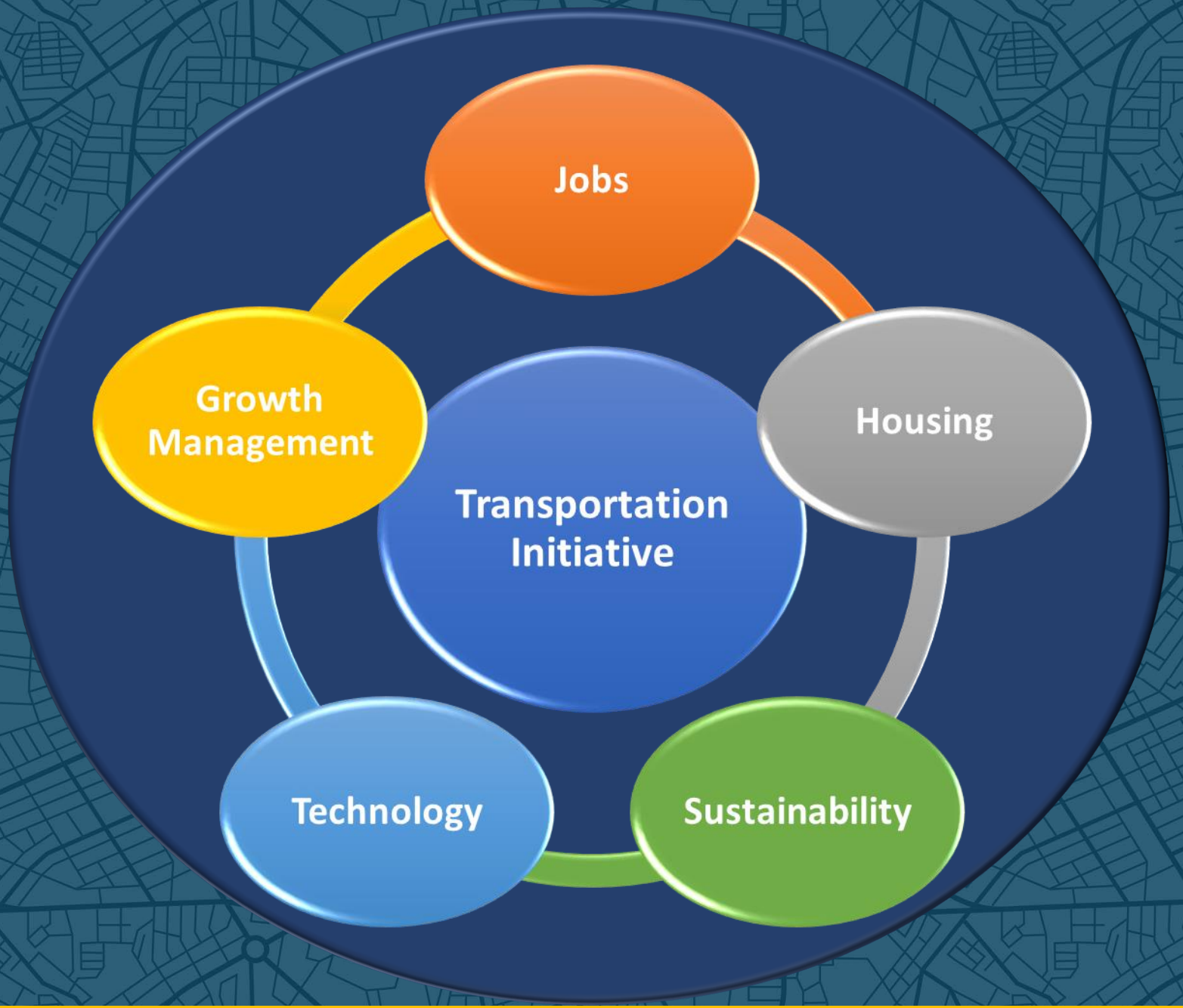
ORLANDO ECONOMIC PARTNERSHIP

March 22nd Work Session

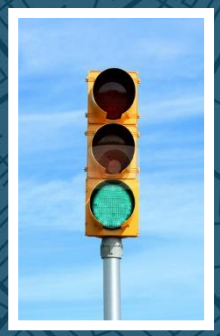
- Review of Transportation Plan
- Economic Impact Analysis
- OPPAGA Audit
- Discussion of Draft Ballot Language
- Ordinance and Resolution Language Requirements

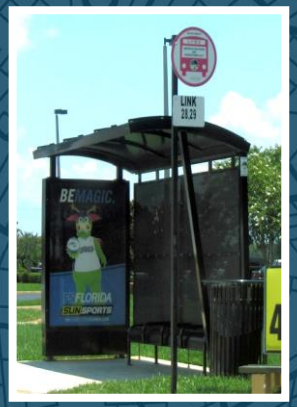
County Team

- 10 Committees
- 44 Staff Members
- 5 Departments
- 20 Divisions/Offices
- Speaker's Bureau


Jobs
Growth Management
Housing
Transportation Initiative
Technology
Sustainability

Transportation Initiative





Work Session
January 25, 2022